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ACTION IO-19

RELEASED IN PART
B1, 1.4(B), 1.4(D)

INFO	LOG-00	AF-01	ARA-01	CIAE-00	C-01	OASY-00	DOEE-00
	EAP-01	EUR-01	HA-09	H-01	TEDE-00	INR-00	L-03
	ADS-00	NEA-01	NSAE-00	OIC-02	OIG-04	OMB-01	PA-01
	PM-02	PRS-01	P-01	SNP-00	SP-00	SSO-00	SS-00
	TRSE-00	T-00	USIE-00	SA-01	CORE-00	SNIS-00	NISC-02

/053W

-----EOC3EA 100027Z /38

O 100015Z AUG 93
FM USMISSION USUN NEW YORK
TO AMEMBASSY ADDIS ABABA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
SECSTATE WASHDC IMMEDIATE 8732
INFO AMEMBASSY KAMPALA PRIORITY
AMEMBASSY KIGALI PRIORITY
SECDEF WASHDC
USCINCEUR VAHINGEN GE
UN SECURITY COUNCIL COLLECTIVE
AMEMBASSY OTTAWA
AMEMBASSY NAIROBI
AMEMBASSY BUJUMBURA
AMEMBASSY BRUSSELS
AMEMBASSY DAR ES SALAAM
JOINT STAFF WASHDC
WHITEHOUSE WASHDC

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STATE FOR IO/UNP, AF/C, AF/RA, AND L/UNA;
WHITEHOUSE PASS TO NSC;
JOINT STAFF FOR CHAIRMAN, DIR JS, J5

E.O.12356: DECL:OADR
TAGS: MARR, PREL, MOPS, UN, RW, UG
SUBJECT: RWANDA: UN VIEWS ON PKO

1. CONFIDENTIAL - ENTIRE TEXT.
2. SUMMARY: USUN AMBASSADOR INDERFURTH MET WITH UN

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
DECLASSIFY AFTER: 10 AUG 2015
DATE/CASE ID: 04 NOV 2011 201005065

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U/SYG JONAH TO DISCUSS THE FORTHCOMING REPORT ON RWANDA. JONAH INDICATED A SHORT REPORT ON THE ELEMENTS AGREED TO IN THE ARUSHA ACCORDS WILL COME OUT SHORTLY. A MORE DETAILED REPORT WITH RECOMMENDATIONS FOR A UN PKO WILL BE PREPARED AFTER THE VISIT OF A RECONNAISSANCE TEAM TO RWANDA NEXT WEEK. HE REPORTED THAT OAU SYG SALIM WANTS TO PULL OUT ENTIRELY AND HAND THE WHOLE OPERATION OVER TO THE UN. RUMORS AROUND THE UN REVEAL THE NIF BEING CONTEMPLATED MAY BE AS LARGE AS 4,000-8,000 TROOPS. RUSSIA MAY SEEK TO AIR THEIR CONCERNS ABOUT SUCH A LARGE OPERATION IN THE PERM-FIVE, WHERE THE OTHER FOUR COULD BAND TOGETHER TO PRESSURE FRANCE TO ABANDON ITS CALLS FOR A MASSIVE PKO.

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END SUMMARY.

DOUBLE STANDARDS IN PRD-13?

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3. USUN AMBASSADOR INDERFURTH MET WITH UN U/SYG FOR POLITICAL AFFAIRS JAMES JONAH AUGUST 9 TO DISCUSS RWANDA. THE DISCUSSION BEGAN WITH JONAH'S REQUEST FOR CLARIFICATION OF A RECENT ARTICLE IN THE WASHINGTON POST DESCRIBING USG PEACEKEEPING POLICY CONTAINED IN PRD-13.

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INDERFURTH

RESPONDED THAT THE USG RECOGNIZED UN CONCERNS ON THIS MATTER AND EMPHASIZED THAT THE POLICY HAD NOT YET BEEN FINALIZED. ONCE THE PRESIDENT HAD COMPLETED HIS REVIEW AND SIGNED THE DIRECTIVE, UN SECRETARIAT OFFICIALS WOULD BE BRIEFED ON ITS CONTENT.

OAU DITCHES RWANDA

4. TURNING TO THE SPECIFIC CASE OF RWANDA, JONAH POINTED OUT THAT IMMEDIATELY AFTER FRANCE BROUGHT THE QUESTION OF RWANDA TO THE COUNCIL, OAU SYG SALIM SALIM TOLD JONAH THAT HE CONSIDERED THE PROBLEM TO BE "IN THE LAP OF THE UN NOW".

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RECONNAISSANCE AND REPORTS

5. JONAH CONFIRMED THAT TWO REPORTS WILL BE ISSUED ON
RWANDA. THE FIRST WILL BE A MERE FACTUAL RECOUNTING OF
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THE MAIN POINTS IN THE ARUSHA ACCORD. THE SECOND WILL
CONTAIN DETAILED RECOMMENDATIONS FOR A NEUTRAL
INTERNATIONAL FORCE (NIF), BASED ON THE FINDINGS OF A
RECONNAISSANCE MISSION. THE RECON MISSION WILL LEAVE
NEW YORK AUGUST 12 OR 13, SPENDING A WEEK TO TEN DAYS IN
THE FIELD, AND STOPPING IN ADDIS ABABA TO CONSULT WITH
THE OAU. THE 8-10 MEMBER MISSION WILL BE HEADED BY MR.
PEDANOU OF JONAH'S OFFICE.

FRENCH CONNECTION

6. JONAH CONFIDED THAT FRENCH PERMREP MERIMEE WAS ALSO
COMING TO SEE HIM, AND NOTED THAT THE QUESTION OF WHAT
TO DO WITH THE FRENCH TROOPS NOW IN RWANDA LOOMED
LARGE.

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END COMMENT.

GETTING THE MANDATE RIGHT

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7. AMB INDERFURTH SUGGESTED THAT A
FTER THE RECON
MISSION'S RETURN, USG MILITARY AND BUDGET EXPERTS MIGHT
BE ABLE TO COME UP FROM WASHINGTON TO SHARE IDEAS OF

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WHAT WAS DO-ABLE IN RWANDA. COMMENT: USUN BELIEVES THE
USG SHOULD LOG IN AS OFTEN AS POSSIBLE DURING THE PERIOD
WHEN THE RECON MISSION IS RESEARCHING AND WRITING ITS
REPORT. CONTACTS WITH THE RECON MISSION COULD BE MADE
IN KIGALI AND ADDIS BY MILITARY ATTACHES AS WELL AS OUR
AMBASSADORS TO SUPPLEMENT WHAT WE ARE TELLING UNHQ.
THIS WILL MAXIMIZE OUR INPUT INTO THEIR THINKING. END
COMMENT.

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OTHER PERM FIVE MEMBERS COST-CONSCIOUS

8. RUSSIAN AND UK MISOFFS CONVEYED TO USUN POLOFF
THEIR GOVERNMENTS' RELUCTANCE TO SEE A BIG UN PKO. THE
UK WOULD PREFER TO SEE AN OAU-LED OPERATION, RATHER THAN
HAVE THE UN IN THE LEAD. LONDON FEELS A UN-ELEMENT
MIGHT BE ACCEPTABLE, IF IT WERE SHOWN TO BE ESSENTIAL.
RUSSIA PREFERS TO LIMIT UN INVOLVEMENT TO ADVISERS,
TECHNICAL EXPERTS, OBSERVERS. THEY DO NOT WANT TO SEE A
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LARGE UN INVOLVEMENT. RUSSIAN MISOFF REVEALED THAT THE
UN MILITARY EXPERT COVERING RWANDA BELIEVED THE RECON
MISSION, WHILE IT HAD NOT MADE ANY DECISIONS YET, MIGHT
BE LOOKING AT A UN FORCE AS LARGE AS 4,000 TO 8,000
TROOPS IN TWO BRIGADES. THE RUSSIAN CALLED THIS
"TOTALLY UNACCEPTABLE", WITH WHICH USUN POLOFF AGREED.
THE FRENCH WANT TO SEE A LARGE FORCE IN RWANDA TO PROP
UP THE RWANDAN GOVERNMENT AND ALLOW THEIR TROOPS TO PULL
OUT.

9. RUSSIAN PERMREP VORONTSOV MAY BRING THIS MATTER TO
AMB. ALBRIGHT'S ATTENTION AND REQUEST PERM-FIVE
DELIBERATION ON THE PROSPECTS FOR RWANDA. THE PERM-FIVE
MAY PRESENT A BETTER FORUM FOR DISCUSSING THIS WITH THE
FRENCH THAN BILATERAL CHANNELS, SINCE THE FRENCH WILL BE
PUT IN THE POSITION OF HAVING TO FEND OFF COORDINATED
PRESSURE FROM THE U.S., THE UK AND RUSSIA TO KEEP THEIR
PLANS FOR RWANDA SMALL. WE SHOULD BE PREPARED FOR A
STRONG FRENCH BILATERAL PROTEST, HOWEVER.

10. FOR PARIS: WE WOULD APPRECIATE HAVING A BETTER
UNDERSTANDING OF THE INTERNAL REASONS FOR THE STRONG GOF
SUPPORT FOR A LARGE UN OPERATION. OTHER COUNCIL MEMBERS
PERIODICALLY ASK WHAT THE FRENCH ARE UP TO IN RWANDA.

11. FOR ADDIS: WE WOULD APPRECIATE CLARIFICATION OF

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THE OAU'S PERCEPTION OF ITS FUTURE ROLE IN RWANDA.
TAKING INTO ACCOUNT WHATEVER COMES OUT OF THE AUGUST 10
INTERAGENCY WORKING GROUP MEETING IN WASHINGTON ON
RWANDA, YOU MIGHT WISH TO RELAY TO THE OAU SECRETARIAT
U.S. CONCERN OVER THE OAU'S REPORTED INTENTIONS OF
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THROWING THE RWANDA PROBLEM INTO THE LAP OF THE UN, AND
THE U.S. DESIRE TO KEEP THE UN'S INVOLVEMENT IN RWANDA
MANAGEABLE.

ALBRIGHT

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